OCTOBER 2015

LANGUAGE COMPETENCY
GOOD PRACTICE GUIDANCE
FOR EMPLOYERS
INTRODUCTION

This document outlines the importance of language competency assessment and provides good practice guidance:

- to help NHS organisations develop any existing protocols
- to support employers to apply language competency assessment, where appropriate, if this is not currently in place.

It is essential that everyone involved in the delivery of NHS services has the required level of English language competence to enable them to undertake their role effectively, assure the delivery of safe care and enhance the patient experience.

Employers have a responsibility to ensure that any individual they employ or contract is fit to practise. Registration with a professional regulator alone is no guarantee of an individual’s competence in English language or its usage. Any assessment of fitness to practise should include seeking assurances of their ability to communicate with colleagues and patients alike. This is consistent with ethnicity and disability discrimination laws.

The assessment of language competence prior to appointment offers protection for patients, employing organisations and prospective employees. While language competence testing in itself will not establish aptitude for effective communication, it does provide a useful baseline to build on.

Employers must ensure that their recruitment processes do not unlawfully discriminate or contravene the Equality Act 2010. To avoid discrimination employers must treat all job applicants in the same way at each stage of their recruitment process. Further guidance may be found on the Equality and Human Rights Commission website: www.equalityhumanrights.com/advice-and-guidance/guidance-for-employers/recruitment

It should also be noted that this guidance does not specifically address the issues that might arise when assessing a person’s competence in relation to British Sign Language (and other sign languages). We acknowledge that this is a recognised language in some communities and that employers must ensure equal opportunity when recruiting people who use British Sign Language (and other sign languages) and that reasonable adjustments are made. Further guidance is available on the Equality and Human Rights Commission website: www.equalityhumanrights.com/publications/your-rights-publications

Role of the professional regulatory body

Regulatory bodies set professional standards to which all registrants must comply. These include the requirement for each healthcare professional to communicate effectively with patients and fellow members of staff.

Regulatory bodies also assess the suitability of an individual for registration in order for them to become eligible to practise within a particular profession.

Registration by a regulatory body alone does not guarantee that the registrant has the clinical or language skills to perform a particular role. Employers remain responsible for assuring that the individual applying for the post has the necessary clinical and linguistic skills as part of the recruitment process. See section on page 5 on the ‘role of the employer’.
Requirements for registration differ depending on whether applicants are:
- UK nationals
- Nationals from the European Economic area (EEA)*
- Swiss nationals who, since 1 June 2002, benefit under European Law
- Individuals with European Community (EC) rights
- International graduates.

For certain categories of professionals, regulatory bodies cannot assess the level of language competence.

*A list of countries holding EEA status can be found in annex 1.

See annex 2 for a list of the regulatory bodies, their contact details and the language requirements.

UK nationals
UK nationals are not required by their regulatory body to demonstrate evidence of English language knowledge. Employers must satisfy themselves that any potential employee has the required level of communication skills for their role.

EEA nationals (including Swiss nationals and individuals with an EC right)
Individuals who have the right to have their qualifications accepted under European legislation¹ are entitled to register with an appropriate regulatory body, providing they meet the required minimum standard for their particular profession.

These categories of professionals are exempt from any routine assessment for language competency before registration. The exemption from assessment for language competency before registration does not apply to EEA or Swiss nationals who apply for:

- registration with the Health and Care Professions Council (HCPC) as a speech and language therapist and declare that English is not their first language²
- registration with the General Medical Council (GMC) if a language assessment is needed to make a decision about the individual’s fitness to practise³
- registration with the Nursing and Midwifery Council (NMC) if a language assessment is needed to evidence the necessary knowledge of English to practise safely (new regulations come into effect 18 January 2016)⁴.

¹ Directive 2005/36/EC – the recognition of professional qualifications sets out the rules and procedures which apply to individuals who wish to practise in an EU country other than where they qualified. This directive has now been amended by Directive 2013/55/EU. The revised Directive makes changes to language controls which means that language competency can be checked by regulators for European health professionals seeking professional registration in the UK. The UK government has until 18 January 2016 to transpose the rules of the new Directive 2013/55/EU into UK law.

² The European Commission website contains a guide which details the exemption. This is referenced in the Code of Conduct approved by the group of coordinators for the Directive 2005/36/EC on the recognition of professional qualifications. For more information visit http://ec.europa.eu/internal_market/qualifications/directive_in_practice/index_en.htm

³ From 25 June 2014, new rules and regulations came into effect to give the GMC the ability to refuse to grant a licence to a doctor who cannot demonstrate they have the necessary knowledge of English. They have the power to require doctors to undergo a language assessment if this is needed to make a decision about their fitness to practise. The GMC have updated Good Medical Practice, to include an explicit duty that all “doctors must have the necessary knowledge of the English language to provide a good standard of practice and care in the UK.”

⁴ From 18 January 2016, new rules and regulation will come into effect meaning that European trained nurses and midwives wanting to join the NMC register will need to prove that they have the necessary knowledge of English to practise safely and effectively. There will not be an imposed blanket language test on European trained applicants, but if applicants are unable to provide sufficient evidence of language skills they will be directed to undertake an English language assessment.
International graduates

Individuals who have trained and qualified outside the EEA must satisfy UK regulatory bodies of their knowledge of English. They may provide evidence attesting to their linguistic competence in a number of ways. Several of the health professions regulatory bodies require those who have qualified outside the EEA to obtain a pass in International English Language Testing System (IELTS). Where IELTS is required, the regulatory body sets the minimum score required in each section of the test and an overall average score that must be attained for registration purposes. Further information on English language proficiency levels can be found in Annex 2.

These only test a minimum level of proficiency, therefore employers must still satisfy themselves that an individual is suitable for the specific role they will be undertaking.

Challenges against decision to recruit

All individuals have a right to seek feedback on any decisions made by a prospective employer not to recruit them. It is therefore strongly recommended that employers work in partnership with unions and their human resource department to develop a fair and consistent process to manage any such feedback. All applicants should be informed of these rights in writing as part of the recruitment process.

SOLVIT

EEA nationals can place an appeal with SOLVIT – a free online problem solving network in which EU member states work together to solve issues relating to the misapplication of the EU’s Internal Market law, without the need to go through legal proceedings. There is a SOLVIT centre in every EU member state, as well as in Norway, Iceland and Liechtenstein. They are part of the national administration in member states and are committed to providing real solutions to problems. Generally, responses are provided within ten weeks, although this period may be extended in certain circumstances.

The European Commission coordinates the network, which is operated by the member states. It provides the database facilities and, when needed, helps to speed up the resolution of problems. The Commission also passes formal complaints it receives on to SOLVIT if there is a good chance that the problem can be solved without legal action.

Where individuals are unhappy with any proposed solutions, or if the problem remains unresolved by SOLVIT, they may take more formal proceedings, such as taking legal action through a national or community court, or by lodging a complaint with the European Commission.

For more information, go to [http://ec.europa.eu/solvit](http://ec.europa.eu/solvit)

Role of the employer

It is the responsibility of any employer or organisation contracting health services to assure themselves that each employee or contractor has the appropriate language competence to undertake their specified post. While inclusion on the register of a professional regulatory body indicates that a person is fit to practise in a profession generally, employers have an additional duty to ensure that each individual, whether in a regulated profession or not, is competent to carry out safely and effectively the specific duties of the role appointed to, including establishing suitability of language competence – ‘fit for purpose’ rather than ‘fit to practise’.

In the case of EEA nationals, employers must ensure that they comply with the European Directive 2005/36/EC. Article 53 of the Directive states that migrants should ‘have a knowledge of languages necessary for practising the profession in the host member state’.
Employers should be prepared to accept a range of evidence. For example, the applicant may be a fluent English speaker because they have lived, worked and/or studied in an English-speaking environment.

This does not wholly rule out the use of tests, but employers must not systematically test all applicants from the EEA. For example, making all applicants sit the same test, even though they may be able to demonstrate their competence in other ways, is not permitted.

Employers may request that the applicant provides evidence of English language competency where there is any doubt about their ability to communicate clearly with patients or fellow members of staff, for example where English is not their first language. Decisions by the employer about what evidence it requires to be satisfied about the applicant’s English language knowledge must be made on a case by case basis and be proportionate in all the circumstances, depending on the work the individual is going to undertake.

This guidance does not specifically deal with the handling of communication concerns about an employee. If, after appointment, it becomes apparent that an individual’s communication skills in English are not at an appropriate level to undertake the specific role, it is the responsibility of the employer to implement measures to support that individual. Where the problem persists and there is significant risk identified or a particular incident has occurred causing great concern, it may be appropriate to initiate an investigation in accordance with the local capability or disciplinary procedure.

Where the individual is registered with a statutory regulatory body, the employer has a duty to inform the regulatory body in cases where an individual does not meet the required professional standards. Referral should be considered where an employer has assessed an individual as being unsuitable for a role due to poor communication skills. If the situation meets the criteria set by the regulatory body, any individual registrant can be assessed through the fitness to practise route if there is potentially a risk to the care of patients.

Trusts appointing medical locums and other agency staff will need to ensure that their agreements with contractors include a service provision and quality obligation to supply employees who have the required level of communication skills to carry out the role.

Role of the Home Office, UK Visas and Immigration

Certain groups of non UK/EEA individuals, who are applying to gain entrance to the UK to live, work or study will also have to demonstrate their English language competence to the UK Visas and Immigration to the level in force at the time of their application. This is subject to change and employers can find more details on the Home Office website: www.gov.uk/government/organisations/uk-visas-and-immigration

How can applicants meet an English language requirement?

There are a number of ways an applicant could meet and evidence an English language requirement:

- be a national of a majority English speaking country or have worked in an organisation/institution where English was the primary language used
- pursued part of their education in the UK
- hold a degree or relevant educational qualification that was taught in English by a recognised institution abroad
- lived in a multi-lingual household in which a relative or a carer used English as their primary form of communication
- pass an English language competency test (examples of these have been listed within the ‘English language tests’ section below).
National of a ‘majority English speaking’ country
The Home Office has issued a list of majority English speaking countries as outlined below:

- Antigua and Barbuda
- The Bahamas
- Belize
- Dominica
- Guyana
- New Zealand
- St Lucia
- St Vincent and the Grenadines
- Trinidad and Tobago
- United States of America

Further guidance can be found on the Home Office website at:
www.gov.uk/government/organisations/uk-visas-and-immigration

Education taught in English
Where an applicant has not completed an external assessment but holds an academic qualification equivalent to the level required for the post that has been taught or researched in English, they could provide this as evidence of their English language competence. The UK National Academic Recognition Information Centre (UK NARIC) is the national agency responsible for providing information and advice about how qualifications and skills from overseas compare to the UK’s national qualification frameworks. They will provide an individual with a letter of comparability for employers to use in the selection process.

Where the qualification has been taken in one of the majority English speaking countries, as listed above, employers may wish to accept this evidence of the qualification being taught in English.

Employers may wish to request a copy of the original qualification certificate and/or a UK NARIC confirmation letter to verify the detail from the individual.

Employers must always verify the individual’s identity and confirm the individual’s nationality as part of the recruiting process as outlined in the NHS Employment Check Standards.

English language tests
There are a range of external assessment tools available to determine English language competency. Some of the main ones have been included below; however this list is not exhaustive:

- International Speaking and Listening (IESOL) Diploma: City and Guilds
- International English Language Testing System (IELTS): Cambridge English Language Assessment
- EIKEN test in Practical English Proficiency: The Society for Testing English Proficiency (STEP)
- Test of English as a Foreign Language (TOEFL) – Electronic test: Educational Testing Service
- Test of English for International Communication (TOEIC): Educational Testing Service
Many universities run language courses or may be able to provide a service to meet your individual needs, based on the level of competency individuals might need to carry out the roles and responsibilities of the job being offered.

Individuals from outside the EEA who make an application under tiers 1, 2 and 4 of the points-based immigration system will be required to demonstrate their English language ability. They will therefore need to provide evidence that they have passed an appropriate test listed by the Home Office: [www.gov.uk/government/publications/guidance-on-applying-for-uk-visa-approved-english-language-tests](http://www.gov.uk/government/publications/guidance-on-applying-for-uk-visa-approved-english-language-tests)

Many of the statutory health regulatory bodies have adopted the use of IELTS as the most appropriate tool to assess potential workers for the health care setting.

**The International English Language Testing System (IELTS)**

IELTS measures the ability to communicate in English across four language skills – listening, reading, writing and speaking. It has been specifically developed for people who intend to study or work where English is the language of communication and is available in test centres in over 135 countries around the world.

Employers can specify the minimum academic and/or general scores required for a specific role. This enables prospective candidates to make informed decisions on whether to submit an application after completion of the IELTS test or on the basis of a previous IELTS test result.

Individuals will need to provide the prospective employer with documentary evidence of the test result. The certificate will show the applicant’s name, the qualification obtained and the date of the award.

Further information about IELTS is available at: [www.ielts.org](http://www.ielts.org)

**Europass**

The Council of Europe has developed a language passport, ‘Europass’, as part of the European language portfolio. It is a self assessment tool that enables individuals to assess their proficiency in understanding, speaking and writing any European language and it provides a framework that can be used by employers for standardising and assessing required language skills. See annex 3.

Using Europass, employers can define the required language proficiency in understanding, speaking and writing of English for a specific role. Individuals can be encouraged to complete a self assessment to estimate if they meet the required proficiencies for each of the specified aspects, thereby providing useful information on whether to submit an application for the specific role.

Employers can also make use of the framework during an interview process to assist in determining an individual’s proficiency in understanding and speaking English. Furthermore, if required, an employer may set a test to determine proficiency in English writing. As part of the selection criteria, employers can pre-determine the minimum level of proficiency required for each of the three aspects; understanding (listening and reading), speaking (spoken interaction and spoken production) and writing.

Further information about Europass is available at: [www.europass.cedefop.europa.eu](http://www.europass.cedefop.europa.eu)
How do I set the level to be achieved?

The Knowledge and Skills Framework (KSF) is a tool to identify the knowledge, skills and development that staff need to do their job and applied to all staff covered by Agenda for Change contracts. It focuses on six core dimensions covering the key areas that apply to every job. One of the core dimensions is communication. This dimension has four levels and some sample behaviours to check against to make sure the knowledge and skills required are being met. Employers may wish to use the KSF when setting the level of competence required for each role. For more information see NHS Employers website.

For medical, dental and very senior manager posts that do not possess a KSF outline, the employer can specify the appropriate level of language proficiency required in accordance with the role to be undertaken. This is often at the highest level of the competency assessment.

For contractors and agency workers, organisations would need to determine with the provider what an appropriate level would be, dependent on the role. This can then be integrated into the service level agreement or contract.

As a guide for employers, various organisations have already set language competence levels that may be useful to use as a comparator:

- The statutory health regulatory bodies have mostly set an overall English language score of 7.0 in the academic IELTS test. This is considered to be the standard of English required in order to function competently and expertly in a degree-holding profession and as a registrant with the regulatory body.

- The Nursing and Midwifery Council (NMC) has suggested that C1 on Europass is an equivalent level on the self assessment tool to a 7.0 IELTS score.

Employers may choose to set the required level to be achieved higher than that set by the regulatory body if they deem this appropriate for the post and apply the same equivalence test to all applicants.

The person specification and selection process

Most employers request that an applicant has obtained an educational qualification appropriate to the position being advertised. Dependent on the role, this level of qualification will be higher to mirror the seniority of the role.

In accordance with good recruitment practice, inclusion of any language competency requirements will need to be outlined within the person specification for the role. This will be in addition to any educational qualifications required for the post, although the individual may demonstrate their competence level by submitting evidence of their qualification if studied in English.

Appropriate protocol will need to be developed to evaluate the self assessment scores provided by Europass, to be undertaken as part of the selection process. All applicants to the post must be assessed in the same way at each stage of the process to comply with anti-discrimination legislation.
How to make this work

Employers may wish to consider setting up a flexible recruitment and assessment process:

- Assign an HR lead to look at recruitment systems, job descriptions and person specifications
- Set up a small group to involve recruiting managers, HR and staff side to look at selecting the evaluation method and determining appropriate levels
- Obtain sign off through local partnership forum or negotiating committee
- Incorporate in the recruitment and selection training programme information about language competency assessment, which includes knowledge about the rights of the individual, for example, European law
- Review language competence levels and evaluation methods annually to ensure they meet the minimum relevant competency and legal requirements.

Further information

Every effort has been made to ensure that requirements within this document reflect current law. Alerts to any changes to language testing or competency assessment will be published in the NHS Workforce Bulletin, which you can subscribe to at:

www.nhsemployers.org/workforcebulletin
## ANNEX 1 – LIST OF EEA COUNTRIES

<table>
<thead>
<tr>
<th>Country</th>
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<tbody>
<tr>
<td>Austria</td>
<td>Latvia</td>
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<tr>
<td>Belgium</td>
<td>*Liechtenstein</td>
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<tr>
<td>Bulgaria</td>
<td>Lithuania</td>
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<tr>
<td>Cyprus</td>
<td>Luxembourg</td>
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<tr>
<td>Croatia (from July 2013)</td>
<td>Malta</td>
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<tr>
<td>Czech Republic</td>
<td>Netherlands</td>
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<tr>
<td>Denmark</td>
<td>*Norway</td>
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<tr>
<td>Estonia</td>
<td>Poland</td>
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<tr>
<td>Finland</td>
<td>Portugal</td>
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<td>France</td>
<td>Romania</td>
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<td>Germany</td>
<td>Slovakia</td>
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<td>Greece</td>
<td>Slovenia</td>
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<td>Hungary</td>
<td>Spain</td>
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<tr>
<td>Norway</td>
<td>Sweden</td>
</tr>
<tr>
<td>*Iceland</td>
<td>**Switzerland</td>
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<tr>
<td>Irish Republic</td>
<td>United Kingdom</td>
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<tr>
<td>Italy</td>
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</table>

*Iceland, Liechtenstein and Norway are not members of the European Union (EU) but citizens of these countries have the same rights to enter, live in and work in the United Kingdom as EU citizens. These categories of processonals are exempt from any routine assessment for language competency before registration.

**Citizens of Switzerland (although it is not part of the EEA) should be treated in the same way as EEA citizens. These categories of processonals are exempt from any routine assessment for language competency before registration.
**ANNEX 2 – REGULATORY BODIES’ LANGUAGE REQUIREMENTS FOR INTERNATIONAL GRADUATES (NON-EEA)**

<table>
<thead>
<tr>
<th>Regulator</th>
<th>Language requirements</th>
<th>Contact details</th>
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<tbody>
<tr>
<td><strong>General Medical Council (GMC)</strong></td>
<td>Requires an IELTS Academic overall score of 7.5. The score must be achieved in a single sitting of the test. The IELTS Test Report Form must be no more than two years old when submitted. Under certain circumstances the GMC will consider evidence other than an IELTS certificate. Further information can be found on the GMC website.</td>
<td>General Medical Council Regent’s Place 350 Euston Road London NW1 3JN <a href="http://www.gmc-uk.org">www.gmc-uk.org</a> <a href="mailto:gmc@gmc-uk.org">gmc@gmc-uk.org</a> T: 0845 357 8001</td>
</tr>
<tr>
<td><strong>Nursing and Midwifery Council (NMC)</strong></td>
<td>IELTS required score for overseas applicants is 7.0. The IELTS Test Report Form must be no more than two years old when submitted.</td>
<td>Nursing and Midwifery Council 23 Portland Place London W1B 1PZ <a href="http://www.nmc-uk.org">www.nmc-uk.org</a> <a href="mailto:advice@nmc-uk.org">advice@nmc-uk.org</a> T: 0207 333 9333</td>
</tr>
<tr>
<td><strong>General Dental Council (GDC)</strong></td>
<td>For the Overseas Registration Examination, the GDC requires a minimum overall score of 7.0 and with a score of no less than 6.5 in any of the individual sections, in the academic IELTS test. The IELTS Test Report Form must be no more than two years old when submitted.</td>
<td>General Dental Council 37 Wimpole Street London W1G 8DQ <a href="http://www.gdc-uk.org">www.gdc-uk.org</a> <a href="mailto:information@gdc-uk.org">information@gdc-uk.org</a> T: 0845 222 4141</td>
</tr>
<tr>
<td>Regulator</td>
<td>Language requirements</td>
<td>Contact details</td>
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| General Optical Council (GOC)  | For non-EEA applicants, a score of at least 7.0 in the International English Language Testing System (IELTS). Additionally, no individual section should be scored less than 6.0 - except for ‘speaking’ where the minimum score required is 7.0. For UK and EEA applicants there is no separate language test, but language communications skills as part of core competency test at point of registration. | General Optical Council  
41 Harley Street  
London W1G 8DJ  
[www.optical.org](http://www.optical.org)  
goc@optical.org  
T: 0207 580 3898 |
<table>
<thead>
<tr>
<th>Regulator</th>
<th>Language requirements</th>
<th>Contact details</th>
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</table>
| General Pharmaceutical Council (GPhC)        | Applicants (including UK nationals but excluding EEA and Swiss Nationals) who have qualified overseas will only be considered eligible to apply for the Overseas Pharmacists’ Assessment Programme (OSPAP) where they have passed an IELTS test. The GPhC requires a minimum overall score of 7.0 in the Academic IELTS with a minimum of 7.0 in every category at the same sitting of the test. The IELTS Test Report Form must be no more than two years old when submitted with a complete OSPAP application. | General Pharmaceutical Council  
129 Lambeth Rd  
London SE1 7BT  
info@pharmacyregulation.org  
T: 020 3365 3400 |
| General Chiropractic Council (GCC)           | There is no separate language test, but language communications skills as part of core competency test at point of registration.                                                                                                                                        | General Chiropractic Council  
44 Wicklow Street  
London WC1X 9HL  
www.gcc-uk.org  
enquiries@gcc-uk.org  
T: 020 7713 5155 |
## ANNEX 3 – EUROPEAN LANGUAGE LEVELS

<table>
<thead>
<tr>
<th>Level</th>
<th>Listening</th>
<th>Understanding</th>
<th>Reading</th>
</tr>
</thead>
<tbody>
<tr>
<td>A1</td>
<td>I can understand familiar words and very basic phrases concerning myself, my family and immediate concrete surroundings when people speak slowly and clearly.</td>
<td>I can understand familiar words and very basic phrases concerning myself, my family and immediate concrete surroundings when people speak slowly and clearly.</td>
<td>I can understand familiar names, words and very simple sentences, for example on notices and posters or in catalogues.</td>
</tr>
<tr>
<td>A2</td>
<td>I can understand phrases and the highest frequency vocabulary related to areas of most immediate personal relevance (e.g. very basic personal and family information, shopping, local area, employment). I can catch the main point in short, clear, simple messages and announcements.</td>
<td>I can understand the main points of clear standard speech on familiar matters regularly encountered in work, school, leisure, etc. I can understand the main point of many radio or TV programmes on current affairs or topics of personal or professional interest when the delivery is relatively slow and clear.</td>
<td>I can read very short, simple texts. I can find specific, predictable information in simple everyday material such as advertisements, prospectuses, menus and timetables and I can understand short simple personal letters.</td>
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<tr>
<td>B1</td>
<td>I can understand extended speech and lectures and follow even complex lines of argument provided the topic is reasonably familiar. I can understand most TV news and current affairs programmes. I can understand the majority of films in standard dialect.</td>
<td>I can understand extended speech even when it is not clearly structured and when relationships are only implied and not signalled explicitly. I can understand television programmes and films without too much effort.</td>
<td>I can read articles and reports concerned with contemporary problems in which the writers adopt particular attitudes or viewpoints. I can understand contemporary literary prose.</td>
</tr>
<tr>
<td>B2</td>
<td></td>
<td></td>
<td>I can understand long and complex factual and literary texts, appreciating distinctions of style. I can understand specialised articles and longer technical instructions, even when they do not relate to my field.</td>
</tr>
<tr>
<td>C1</td>
<td></td>
<td></td>
<td>I can read with ease virtually all forms of the written language, including abstract, structurally or linguistically complex texts such as manuals, specialised articles and literary works.</td>
</tr>
<tr>
<td>C2</td>
<td></td>
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## ANNEX 3 – EUROPEAN LANGUAGE LEVELS CONTINUED...

<table>
<thead>
<tr>
<th>Level</th>
<th>A1</th>
<th>A2</th>
<th>B1</th>
<th>B2</th>
<th>C1</th>
<th>C2</th>
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<tbody>
<tr>
<td><strong>Speaking</strong></td>
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<tr>
<td>Spoken interaction</td>
<td>I can interact in a simple way provided the other person is prepared to repeat or rephrase things at a slower rate of speech and help me formulate what I’m trying to say. I can ask and answer simple questions in areas of immediate need or on very familiar topics.</td>
<td>I can communicate in simple and routine tasks requiring a simple and direct exchange of information on familiar topics and activities. I can handle very short social exchanges, even though I can’t usually understand enough to keep the conversation going myself.</td>
<td>I can deal with most situations likely to arise whilst travelling in an area where the language is spoken. I can enter unprepared into conversation on topics that are familiar, of personal interest or pertinent to everyday life (e.g. family, hobbies, work, travel and current events).</td>
<td>I can interact with a degree of fluency and spontaneity that makes regular interaction with native speakers quite possible. I can take an active part in discussion in familiar contexts, accounting for and sustaining my views.</td>
<td>I can express myself fluently and spontaneously without much obvious searching for expressions. I can use language flexibly and effectively for social and professional purposes. I can formulate ideas and opinions with precision and relate my contribution skilfully to those of other speakers.</td>
<td>I can take part effortlessly in any conversation or discussion and have a good familiarity with idiomatic expressions and colloquialisms. I can express myself fluently and convey finer shades of meaning precisely. If I do have a problem I can backtrack and restructure around the difficulty so smoothly that other people are hardly aware of it.</td>
</tr>
<tr>
<td>Spoken production</td>
<td>I can use simple phrases and sentences to describe where I live and people I know.</td>
<td>I can use a series of phrases and sentences to describe in simple terms my family and other people, living conditions, my educational background and my present or most recent job.</td>
<td>I can connect phrases in a simple way in order to describe experiences and events, my dreams, hopes and ambitions. I can briefly give reasons and explanations for opinions and plans. I can narrate a story or relate the plot of a book or film and describe my reactions.</td>
<td>I can present clear, detailed descriptions on a wide range of subjects related to my field of interest. I can explain a viewpoint on a topical issue giving the advantages and disadvantages of various options.</td>
<td>I can present clear, detailed descriptions of complex subjects integrating sub-themes, developing particular points and rounding off with an appropriate conclusion.</td>
<td>I can present a clear, smoothly-flowing description or argument in a style appropriate to the context and with an effective logical structure which helps the recipient to notice and remember significant points.</td>
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</tbody>
</table>
**ANNEX 3 – EUROPEAN LANGUAGE LEVELS**

<table>
<thead>
<tr>
<th>Writing</th>
<th>A1</th>
<th>A2</th>
<th>B1</th>
<th>B2</th>
<th>C1</th>
<th>C2</th>
</tr>
</thead>
<tbody>
<tr>
<td>I can write a short, simple postcard, for example sending holiday greetings. I can fill in forms with personal details, for example entering my name, nationality and address on a hotel registration form.</td>
<td>I can write short, simple notes and messages. I can write a very simple personal letter, for example thanking someone for something.</td>
<td>I can write simple connected text on topics which are familiar or of personal interest. I can write personal letters describing experiences and impressions.</td>
<td>I can write clear, detailed text on a wide range of subjects related to my interests. I can write an essay or report, passing on information or giving reasons in support of or against a particular point of view. I can write letters highlighting the personal significance of events and experiences.</td>
<td>I can express myself in clear, well-structured text, expressing points of view at some length. I can write about complex subjects in a letter, an essay or a report, underlining what I consider to be the salient issues. I can select a style appropriate to the reader in mind.</td>
<td>I can write clear, smoothly-flowing text in an appropriate style. I can write complex letters, reports or articles which present a case with an effective logical structure which helps the recipient to notice and remember significant points. I can write summaries and reviews of professional or literary works.</td>
<td></td>
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</tbody>
</table>
The NHS Employers organisation is the voice of employers in the NHS, supporting them to put patients first. Our vision is to be the authoritative voice of workforce leaders, experts in HR, negotiating fairly to get the best deal for patients.

We help employers make sense of current and emerging healthcare issues to ensure that their voice is front and centre of health policy and practice. We keep them up to date with the latest workforce thinking and expert opinion, providing practical advice and information, and generating opportunities to network and share knowledge and best practice.

We work with employers in the NHS to reflect their views and act on their behalf in four priority areas:
- pay and negotiations
- recruitment and planning the workforce
- healthy and productive workplaces
- employment policy and practice.

The NHS Employers organisation is part of the NHS Confederation.

Contact us
For more information on how to get involved in our work, email getinvolved@nhsemployers.org
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